

OFFICE OF THE ATTORNEY-GENERAL
AND MINISTRY OF JUSTICE
CIVIL DIVISION
P. O. BOX MB 60 ACCRA

IN THE SUPERIOR COURT OF JUDICATURE
IN THE HIGH COURT
(GENERAL JURISDICTION)
ACCRA - A.D. 2025.

Filed on 30/04/2025
12:30
Registrar
HIGH COURT
ACCRA

CASE NO.:

CR/0418/2025

THE REPUBLIC

VERSUS

KWABENA ADU-BOAHENE

1ST ACCUSED

ANGELA ADJEI BOATENG

2ND ACCUSED

MILDRED DONKOR

3RD ACCUSED

ADVANTAGE SOLUTIONS LIMITED

4TH ACCUSED

CHARGE SHEET

COUNT ONE

Statement of Offence:

Stealing, contrary to Section 124(1) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, on or about **February 5, 2020**, in Accra and within the jurisdiction of this Court, did, under the guise of procuring a cyber defence system for the Republic of Ghana from ISC Holdings Limited, dishonestly appropriate the sum of about Twenty-seven Million and One Hundred Thousand Ghana cedis (**Ghc 27,100,000.00**) belonging to the Republic of Ghana with the intention of depriving the Government of Ghana of the said amount.

COUNT TWO

Statement of Offence

Stealing, contrary to Section 124(1) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, on or about **March 20, 2020**, in Accra and within the jurisdiction of this Court, did, under the guise of procuring a cyber defence system for the Republic of Ghana from ISC Holdings Limited, dishonestly appropriate the sum of about One Million Ghana cedis (**Ghc 1,000,000.00**) belonging to the Republic of Ghana with the intention of depriving the Government of Ghana of the said amount.

COUNT THREE

Statement of Offence

Stealing, contrary to Section 124(1) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, on or about **March 30, 2020**, in Accra and within the jurisdiction of this Court, did, under the guise of procuring a cyber defence system for the Republic of Ghana from ISC Holdings Limited, dishonestly appropriate the sum of about Twenty-one Million Ghana cedis (**Ghc 21,000,000.00**) belonging to the Republic of Ghana with the intention of depriving the Government of Ghana of the said amount.

COUNT FOUR

Statement of Offence

Conspiracy to steal contrary to Sections 23(1) and 124(1) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE and ANGELA ADJEI BOATENG, that you, in February and March 2020, in Accra and within the jurisdiction of this Court, did agree to act together to steal the sum of about Forty-Nine Million, One Hundred Thousand Ghana cedis (**Ghc 49,100,000.00**), belonging to the Republic of Ghana with the intention of depriving the Government of Ghana of the said amount.

COUNT FIVE

Statement of Offence

Defrauding by false pretences, contrary to Section 131(1) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, in or about **February and March, 2020**, in Accra and within the jurisdiction of this Court, by the false pretence that you were going to buy a cybersecurity system for the Republic of Ghana, did, cause the Government of Ghana to part with the sum of about Forty-Nine Million, One Hundred Thousand Ghana cedis (**Gh¢ 49,100,000.00**), belonging to the Republic of Ghana.

COUNT SIX

Statement of Offence

Wilfully causing financial loss to the State contrary to Section 179A(3)(a) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, in **February and March 2020**, in Accra and within the jurisdiction of this Court, did, under the guise of procuring a cyber defence system for the Republic of Ghana from ISC Holdings Limited, wilfully cause the Republic of Ghana to lose the sum of about Forty-Nine Million, One Hundred Thousand Ghana cedis (**Gh¢ 49,100,000.00**).

COUNT SEVEN

Statement of Offence

Using public office for profit contrary to Section 179C(a) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, in **February and March, 2020**, in Accra and within the jurisdiction of this Court, while holding a public office of the Director of the Bureau of National Communication, did, under the guise of procuring a cyber

defence system for the Republic of Ghana from ISC Holdings Limited, dishonestly abuse your office for private benefit in the sum of about Forty-Nine Million, One Hundred Thousand cedis (**Gh¢ 49,100,000.00**).

COUNT EIGHT

Statement of Offence

Collaboration to commit a crime, to wit – using public office for profit contrary to Section 179C(b) of the Criminal Offences Act, 1960 (Act 29).

Particulars of Offence

ANGELA ADJEI BOATENG, that you, in **February and March 2020**, in Accra and within the jurisdiction of this Court, did collaborate with KWABENA ADU-BOAHENE, who held a public office as the Director of the Bureau of National Communications, to dishonestly abuse his office for private benefit in the sum of about Forty-nine Million, One Hundred Thousand Ghana cedis (**Gh¢ 49,100,000.00**).

COUNT NINE

Statement of Offence

Obtaining public property by false statements, contrary to Section 5 of the Public Property Protection Act, 1977 (SMCD 140).

Particulars of Offence

KWABENA ADU-BOAHENE, that you, in about **February or March, 2020**, in Accra and within the jurisdiction of this Court, did, by the representation that you purchased a cyber defence system from ISC Holdings Limited, cause the total sum of about Forty-Nine Million, One Hundred Thousand cedis (**Gh¢ 49,100,000.00**) to be given to you, which representation you knew to be false or had no reason to believe to be true.

COUNT TEN

Statement of Offence

Money laundering contrary to Section 1(2)(c) of the Anti-Money Laundering Act, 2020 (Act 1044).

Particulars of Offence

KWABENA ADU-BOAHENE, ANGELA ADJEI BOATENG, MILDRED DONKOR and ADVANTAGE SOLUTIONS LIMITED that you, in the year 2020 in Accra and within the jurisdiction of this Court, did take possession of a part of the sum of money totalling about Forty-Nine Million, One Hundred Thousand Ghana cedis (Ghc 49,100,000.00), knowing at the time of taking possession that the money was acquired through stealing.

COUNT ELEVEN

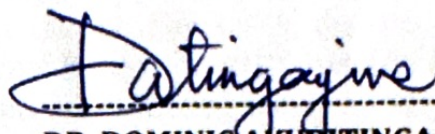
Statement of Offence

Conspiracy to commit money laundering contrary to Section 3 of the Anti-Money Laundering Act, 2020 (Act 1044).

Particulars of Offence

KWABENA ADU-BOAHENE, ANGELA ADJEI BOATENG, MILDRED DONKOR and ADVANTAGE SOLUTIONS LIMITED, that you, in the year 2020 in Accra and within the jurisdiction of this Court, did agree to act together to commit money laundering in the sum of about Forty-Nine Million, One Hundred Thousand Ghana cedis (Ghc 49,100,000.00), belonging to the Republic of Ghana.

**DATED AT THE OFFICE OF THE ATTORNEY-GENERAL THIS 30TH DAY OF
APRIL 2025**



**DR. DOMINIC AKURITINGA AYINE, ESQ
ATTORNEY GENERAL**

**THE REGISTRAR
HIGH COURT
ACCRA**

IN THE SUPERIOR COURT OF JUDICATURE
IN THE HIGH COURT
(GENERAL JURISDICTION)
ACCRA - A.D. 2025.

CASE NO.:

THE REPUBLIC

VERSUS

KWABENA ADU-BOAHENE

1ST ACCUSED

ANGELA ADJEI BOATENG

2ND ACCUSED

MILDRED DONKOR

3RD ACCUSED

ADVANTAGE SOLUTIONS LIMITED

4TH ACCUSED

SUMMARY OF ACCOMPANYING FACTS

My Lord:

1. **A1**, 44 years old, is a native of Asokore Mampong in the Ashanti Region. He was, until sometime in February 2025, the Director-General of the National Signals Bureau. The National Signal Bureau is the body corporate established by the National Signal Bureau Act, 2020 (**Act 1040**) to provide integrated secure signals systems for the national security and intelligence agencies. Immediately before becoming the Director-General of the National Signal Bureau, **A1** was the Deputy Director and, later, Director of the Bureau of National Communications (BNC). The BNC used to perform the functions which were, by Act 1040, transferred to the National Signal Bureau.
2. The Second Accused Person (**A2**), 36 years old and a native of Kontaase in the Ashanti Region, is the wife of **A1**. She is also one of three directors of the Fourth Accused Person (**A4**), a Ghanaian private limited liability company. **A4** is the sole shareholder of several other private limited liability companies, including the one styled "BNC Communications Bureau Limited", which has **A2** as its sole shareholder, with **A1** and **A2** as directors.

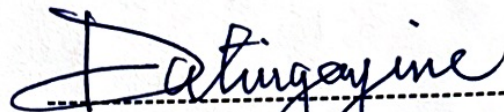
3. The Third Accused Person (**A3**), 44 years old, is a native of New Koforidua in the Ashanti Region, a former bank relationship officer for **A1**, **A2** and BNC Communications Bureau Limited. She (**A3**) is also the third director of **A4**.
4. By his position, **A1** had the power to spend or authorise spending from the funds of the Bureau of National Communications. Sometime in the year 2020, **A1**, ostensibly, as part of his functions as the Director of the Bureau of National Communications, purportedly signed a contract on behalf of the Government of Ghana with ISC Holdings Limited, to purchase a cybersecurity system for the country. ISC Holding Limited is an Israeli cybersecurity technology company. By the purported contract document, which is dated **January 30, 2020**, the cybersecurity system was to cost Seven Million United States Dollars (**US\$ 7,000,000.00**).
5. While still the Director at the Bureau of National Communications, **A1** together with his wife - **A2** - incorporated a private limited liability company which they carefully styled "BNC Communication Bureau". It is important to emphasise the similarity between the name of the private company which **A1** and **A2** incorporated - "BNC Communication Bureau" - and the name of the public institution of which **A1** was the Director - "Bureau of National Communications". Therefore, for purposes of clarity, we will, where the context requires, refer to the state-owned BNC as the "National BNC", and the private limited liability company which **A1** and **A2** incorporated as the "Private BNC".
6. On **February 5, 2020**, a cheque with the serial number **020086** and face value of Twenty-Seven Million and One Hundred Thousand Ghana cedis (**Gh¢ 27,100,000.00**), was drawn on "The Director BNC" bank account at Fidelity Bank. It was to be paid to "BNC Operation". On the following day, **February 6, 2020**, however, the cheque was presented and paid into a bank account styled - "BNC Communications Bureau Limited" - at the Universal Merchant Bank (UMB Bank). In order to get the cheque cleared through the banking system, **A1**, who paid in the cheque, cited the purported January 30, 2020, contract with ISC Holdings Limited as supporting documentation. Investigations revealed that "The Director BNC" bank account (from which the **Gh¢ 27,100,000.00** was paid) belonged to the National BNC, while the "BNC Communications Bureau Limited" (into which the **Gh¢ 27,100,000.00** was paid) belonged to the Private BNC (the "BNC Communications Bureau Limited" which **A1** and **A2** incorporated). Further investigations revealed that **A1** subsequently purported to transfer the sum of **One Million Seven Hundred and Fifty Thousand United States Dollars (US\$1,750,000.00)** by wire transfer to ISC Holdings Limited purportedly as 25% part-payment of the sale price of the cybersecurity defence system.

7. Subsequently on **March 18, 2020**, another cheque with serial number 020089 and face value of **One Million Ghana Cedis (Gh¢ 1,000,000.00)** was drawn on the "The Director BNC" bank account at Fidelity Bank. This cheque, too, was paid into the "BNC Communications Bureau Limited" bank account at UMB Bank. A third cheque dated **March 30, 2020**, with serial number **020094** and face value of **Twenty-one Million Ghana Cedis (Gh¢ 21,000,000)** was, also, drawn on the "The Director BNC" and paid into the "BNC Communications Bureau Limited" at UMB.
8. Investigations confirm that the total amount of money - **Forty-nine Million and One Hundred Ghana Cedis (Ghc 49,100,000.00)** - which was paid from the Public BNC "The Director BNC" account to the Private BNC was the exact Ghana cedi equivalent of **Seven Million United States dollars (US\$ 7,000,000.00)**, which, according to **A1** was the purchase price of the cybersecurity defence system at the exchange rate at the time of the payments.
9. Further investigations have revealed that no cybersecurity system of the description in the **January 30, 2020**, contract was ever received by the Bureau of National Communications or by its successor agency the National Signals Bureau or by the Government of Ghana. An inventory confirmation from the National Security Secretariat shows that the equipment was never received into stores as is the practice in the public services.
10. The monies which **A1** and **A2** moved from the National BNC bank account into the Private BNC's bank account were paid through a complex web of companies, ultimately owned by **A4**. Investigations have revealed further that the monies which **A1** and **A2** moved from the National BNC's bank account into the Private BNC bank account were, with the knowledge and active assistance of **A3**, used to purchase and construct various landed properties located in Accra, Kumasi and London, and to buy a fleet of luxury cars. The funds were also used to fund the lavish lifestyle of the couple and their friends.
11. On **March 20, 2025**, **A1** was arrested upon his arrival from London at the Kotoka International Airport, Accra. On **March 21, 2025**, **A2** was arrested in Accra, while **A3** was arrested on **April 8, 2025**. They were all detained to assist in investigations. In his police investigative caution statement given on **March 21, 2025**, **A1** denied being involved, either as an officer, director or shareholder in any of the companies which the monies were transferred to. Investigations, however, show that **A1** was director of the companies; and was, also, the person who authorised and, sometimes, actually withdrew and made various bank payments and transfers from the Private BNC's bank account.

12. In her police investigative caution statement, **A2**, on her part, denied having any knowledge of the existence of BNC Communications Bureau Limited and ISC Holdings Limited. Investigations, however, show that **A2** is a director and, ultimately, the sole shareholder of BNC Communications Bureau Limited. In her police investigative caution statement, **A3** denied ever knowing anything about any of the companies. The investigative reports however show that, at all times material to this case, **A3** was a director in all the companies involved, and was actively engaged in the movement of funds and the day-to-day management of the affairs of the companies.

13. **A1, A2** and **A3** therefore run an elaborate criminal enterprise using **A4** as a holding company through which the stolen funds were funnelled and laundered for their own benefit. As the holding company of a number of subsidiary companies, including the Private BNC, **A4** received a substantial portion of the stolen funds which were then invested by its shareholders and directors in the business activities of the subsidiaries, including investments treasury bills, real estate, the manufacturing of fertilizer and the rental of luxury cars to VIP customers.

DATED AT THE OFFICE OF THE ATTORNEY GENERAL THIS 30TH DAY OF APRIL 2025.



DR. DOMINIC AKURITINGA AYINE, ESQ
ATTORNEY GENERAL

THE REGISTRAR
HIGH COURT
ACCRA